



Army BRAC 2005
Historic Preservation
Opportunities and Challenges





Framework

- Under a NEPA Umbrella
 - NEPA Documentation Levels
 - Record of Environmental Consideration (REC). Prepared by affected installation.
 - Environmental Assessment (EA). Prepared by the BRAC NEPA Support Team (NST). Approved by Garrison Commander.
 - Environmental Impact Statement (EIS). Prepared by NST. Signed by Installation. Record of Decision (ROD) signed by the Assistant Chief of Staff for Installation Management (ACSIM).





BRAC NEPA Documents 8 EISs:

Fort Meade
Aberdeen Proving Ground
Fort Belvoir
Fort Lee
Fort Benning
Fort Carson
Pinon Canyon Maneuver Site
Fort Sam Houston

177 EAs





- NHPA: Section 106
- Consultation parties
 - SHPO
 - Appropriate Federally-recognized Indian Tribes
 - LRA
 - Local interest (historical and development oriented)





Opportunities

- Sympathetic redevelopment
 - Requires structure set up in initial Programmatic Agreement
 - Local ordinances
 - Preservation Covenants
 - Requires cooperation between the LRA and SHPO
 - Following covenants
 - Continued consultation
 - Possible Tribal Issues





Challenges

- BRAC Timeline:
 - Army NEPA completion goals: EAs 6 months, EISs 12 months.
 - Prior ARMY BRAC EIS completion dates ranged between 16 and 48 months.
 - All actions including construction and basing complete by 15 Sep 2011
- Early Transfer Goals
- Competing interests
 - Economic redevelopment
 - Historic Preservation
 - Compliance
 - Maximum preservation safeguards
 - Tribal Interests





Tribal Interests

- 500 Years of American Indian law and treaty making
- European vs. Tribal concepts of landuse
- Government to Government Relationship
 - Government to Government relations between the Tribes and the Federal Government based on Tribal Sovereignty
 - Trust responsibilities
 - Consultation responsibility
 - Not stakeholders





- Contemporary Tribal Issues
 - Preservation of traditional culture
 - Prevention of disturbance of ancestral remains
 - Environmental issues
 - Lands of historic interest, not just Indian country today
- Consultation is pre-decisional—not preannouncement





Lessons Learned from Previous BRAC Rounds

- Have a consistent approach. The Army's model PA being considered by DoD.
- Taking maintenance issues into account during real estate appraisal of historic properties.
- Strive for an economically successful development. To enable, care with restrictions in covenants a necessary element.
- SHPO awareness of the real estate disposal process.
- Rapid transfer to avoid properties in 'mothballed' state.
- BRAC project managers must maintain an up-to-date list of all stakeholders and consulting parties.





- Links
 - Army BRAC Website
 - http://www.hqda.army.mil/acsim/brac/braco.htm
 - Army BRAC NEPA Documents Website
 - http://www.hqda.army.mil/acsim/brac/nepa_eis_docs.htm
 - http://www.hqda.army.mil/acsim/brac/env_ea_review.htm
 - Former BRAC Reuse sites
 - http://www.hqda.army.mil/acsim/brac/BaseReuseWebsites.htm
 - http://www.oea.gov/oeaweb.nsf/dayandriser.pdf
 - Advisory Council on Historic Preservation
 - http://achp.gov/bracnotes.html
 - NPS: Historic Tax Credit Basics
 - http://www.oea.gov/oeaweb.nsf/aguilar.pdf





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